

06/09/2022.

To:

Councillors Phil Barnett, Jeff Beck, Jo Day, Billy Drummond, Nigel Foot, Roger Hunneman, Pam Lusby Taylor, David Marsh, Vaughan Miller, Andy

Moore, Gary Norman, and Tony Vickers

Substitutes: Councillors Martin Colston, Jon Gage, and Stephen Masters

Dear Councillor,

You are summoned to attend a meeting of the **Planning & Highways Committee** on **Monday 12/09/2022 at <u>7:30 pm</u>**. The meeting will be held in the Council Chamber, Town Hall, Market Place, Newbury, RG14 5AA and streamed via Zoom. The meeting is open to the press and public.

Members of the public may join the meeting over zoom by using the following link: https://us02web.zoom.us/j/85951251422?pwd=ZFRJaWl3UGcrK1hxaks2cTlWbWVsdz09
Meeting ID: 859 5125 1422

Passcode: 974465

Yours sincerely,

Darius Zarazel

Democratic Services Officer (DSO)

1. Apologies

Democratic Services Officer

2. Declarations of Interest and Dispensations

Chairperson

To receive any declarations of interest relating to business to be conducted in this meeting and confirmation of any relevant dispensations.

3. Minutes (Appendix 1)

Chairperson

- **3.1 To approve** the minutes of a meeting of the Planning & Highways Committee held on Monday 22/08/2022 (already circulated).
- **3.2 To receive** a report on actions from the previous meeting and any ongoing items.

4. Questions and Petitions from Members of the Public

Chairperson

Questions, in writing, must be with the DSO by 2:00 pm on Friday 09/09/2022.

Town Hall, Market Place, Newbury, RG14 5AA



5. Members' Questions and Petitions

Chairperson

Questions, in writing, must be with the DSO by 2:00 pm on Friday 09/09/2022.

6. Schedule of Planning Applications (Appendix 2)

Chairperson

To comment on the planning applications listed at the attached schedule.

7. West Berkshire Council on Section 215's (Appendix 3)

Chairperson

To discuss Section 215 of the Town and Country Planning Act with WBC Planning Enforcement and what standard would need to be met for them to issue a Section 215 notice.

8. Updates on Section 215 of the Town and Country Planning Acts (Appendix 4) Chairperson

- **8.1 To receive** an update on any actions arising on the current list.
- **8.2 To resolve** to add any other lands which the Council considers are injurious to the amenity to the area.

Station Road, Newbury - Prohibition of Motor Vehicles (Experimental Order) (Appendix 5)

Chairperson

To comment on the West Berkshire Council consultation.

10. Update on Newbury's Neighbourhood Development Plan (Appendix 6)

Chairperson

To receive an update on Newbury's Neighbourhood Development Plan.

11. Update from The Western Area Planning Committee

Chairperson

To receive an update on any relevant business from the Western Area Planning Committee.

12. Forward Work Programme for Planning & Highways Committee (Appendix 7) Chairperson

To note and agree any other items that Members resolve to add to the Forward Work Programme.

Minutes of a meeting of the Planning and Highways Committee held in the Council Chamber, Newbury Town Council, Town Hall, Market Place, Newbury 22/08/2022 at 7:30pm/19:30.

Present

Councillors; Nigel Foot (Chairperson); Gary Norman (Deputy Chairperson); Phil Barnett; Jeff Beck; Martin Colston; Jo Day; Billy Drummond; Jon Gage; Roger Hunneman; David Marsh; and Tony Vickers

In Attendance

Darius Zarazel, Democratic Services Officer (DSO)

Apologies and Present Virtually

Councillor Vaughan Miller

57. Apologies

Apologies received from Councillor Andy Moore, who is substituted with Councillor Martin Colston, Councillor Pam Lusby Taylor, who is substituted with Councillor Jon Gage, and Councillor Vaughan Miller.

58. Declarations of Interest and Dispensations

The Democratic Services Officer declared that Councillors Phil Barnett, Jeff Beck, David Marsh, Billy Drummond, and Tony Vickers are also Members of West Berkshire Council, which is declared as a general interest on their behalf and a dispensation is in place to allow them to partake in discussions relating to West Berkshire Council business. Councillors Phil Barnett and Billy Drummond are also Members of Greenham Parish Council.

The Democratic Services Officer made the following statement on behalf of Councillors Phil Barnett and Tony Vickers who are Members of West Berkshire Council's Planning Committee and Jeff Beck is a Substitute Member of West Berkshire Council's Planning Committee: "I wish to make it clear that any comments I make tonight are only being made in relation to the formulation of the Town Council's view and is not in any way prejudging the way that I may vote when any application is considered by West Berkshire District Council. At that time, I will weigh up all the evidence."

Councillor Jeff Beck declared an interest in item 8 of Appendix 1 to these minutes as he is a trustee of the Corn Exchange and will speak during the debate on the application but will not vote.

Councillor Billy Drummond also declared an interest in item 8 of Appendix 1 to these minutes as he is a director of the Greenham Business Park and will not participate in the debate or vote on the application.

59. Minutes

59.1 Proposed: Councillor Jeff Beck

Seconded: Councillor Billy Drummond

Resolved: That the minutes of the meeting of the Planning & Highways

Committee held on 01/08/2022, be approved, and signed by the

Chairperson.

59.2 Officer's Report on Action from Previous Meeting:

Following up on Hedgehog highways request to WBC from the last P&H Committee meeting, the DSO received confirmation that WBC will "encourage officers to administer an informative when appropriate, albeit as this is merely an informative, please keep that in mind".

In addition, they said that, "[Newbury Town Council] has to be informed that broad restrictions like this cannot be enforced without adequate planning-related reasoning or without the applicant's or agent's consent." and that, "The matter was discussed at the planning Advisory Group and as no specific information relating to why West Berkshire has a particular problem with regards to the decline in Hedgehogs it would not meet the requirements in planning legislation for inclusion in the local plan".

Finally, they went on to suggest that, "This is exactly the type of policy which would be suitable for inclusion in a Neighbourhood Development Plan (NDP), although the enforcement of such a policy is virtually impossible."

The Committee received and noted this report, and it was agreed that NTC would continue to pursue this with WBC, on the applications NTC comments on, and through the Neighbourhood Development Plan. It was also noted that there is significant public support behind the inclusion of Hedgehog Highways and that this would be of very little expensive to the amount of benefit that it would bring.

60. Questions and Petitions from Members of the Public

There were none.

61. Members' Questions and Petitions

Question received from Councillor Jeff Beck:

"On 23/08/2022 I am proposing to attend at a CAPC Meeting, with a view towards seeking their cooperation with NTC for the carrying out of Vehicle Speed Checks using WBC supplied SID Equipment in Waller Drive, Newbury, part of which is within the Parish of Newbury and part within the Parish of Cold Ash.

With regard to the P&H Meeting to be held on 22/08/2022, under Item 5. Members' Questions & Petitions, may I ask that the Committee Chairman provides an Update as to the current availability of Councillors trained in the use of SID and the potential availability in time of the SID Equipment from WBC, thank you."

Response from the Chairperson:

"Thank you for this question. In terms of Councillors who have trained and successfully deployed these SID devices, Councillor Stuart Gourley has done so at several sites around the Clay Hill Ward. Since the last P&H Committee meeting several other Members have put themselves forward for training and are now registered on the SID training portal. Those Councillors are David Marsh, Gary Norman, Nigel Foot, Sarah Slack, and Martha Vickers.

WBC has informed us that any site not already risk assessed would need to be submitted to WBC for a risk assessment well in advance of requesting the equipment (at least 2 weeks). Further details and requirements around the deployment are covered during the SID training.

It should also be noted that NTC are required by a 2019 resolution and our insurance to put the following conditions into place relating to our SID usage:

- 1. All potential SID operators are to be nominated by Newbury Town Council.
- WBDC are to inform the Council when SID training is successfully completed and also send a copy of the signed operators' agreements. (WBDC has now supplied a list of trained operators)
- 3. WBDC completes a standard risk assessment and asks the trained operator to work within those guidelines and report any issues so they can then assist to ensure everyone on the highway is safe.
- 4. Before the equipment is deployed, the operator or WBDC advises Newbury Town Council stating when and where this is to happen and what issue is being addressed.
- 5. Volunteers need to be over 16 years old and up to 90 and operate only within the Parish boundaries."

Question received from Councillor Vaughan Miller:

"Under the new National Model design Code the Manor Park Field is designated as a Natural Green Space and West Berkshire Council recently conducted a Public Consultation to change the status of the field to a Football Playing Field with associated building, so please can NTC ask WBC when the results of the Consultation will be available before they decide on next steps?"

Response from the Chairperson:

"Thank you for this question. From the <u>WBC Consultations page</u>, the results for the 'Proposal for a New Sports Pitch at Manor Park, Newbury' consultation are due on the 30th of September 2022. I will request that the DSO write to WBC to confirm that the results of this consultation will be published before they determine any action for Manor Park and also that this information be passed over to the Councillors on this Committee."

62. Schedule of Planning Applications

Resolved that the observations recorded as Appendix 1 to these minutes be submitted to the planning authority.

63. Draft Hackney Carriage and Private Hire Licensing Policy 2022-2027 The Committee noted the consultation and agreed to send the following comments to West Berkshire Council in response:

In view of the fact that both West Berkshire Council and Newbury Town Council have declared a climate emergency:

- 1) There is no policy about electric vehicles, converting to electric vehicles, or environmental issues
- 2) The Euro 5 & 6 standards are not forward thinking enough for a policy that stretches several years (to 2027) the target is carbon neutral by 2030.
- 3) The Council would like to see encouragement for electric vehicle uptake, potentially lower fees or some incentive should be provided to encourage this converting to electric vehicles.
- 4) A question was raised as to who would enforce these standards outlined in the policy and it was agreed that this information should be included.

Lastly the Council made a request that a WBC officer present to NTC's Planning & Highways Committee about the licencing issues in this area and also ways to encourage green business opportunities.

64. Moving Traffic Offenses Enforcement Powers

The Committee noted the consultation and agreed to send the following comments to West Berkshire Council in response:

- The Council are strongly in favour of this move for applying this to school streets.
- It was agreed that this should be extended to more schools in the area.
- Would like to see this consultation widely publicised.
- Would not like for this to be used as a method of revenue generation for WBC.
- The Councillors agreed that they would also like to have pavement parking and leaving the engine running included.
- Finally, it was also requested that a 20mph speed limit be extended into residential areas and enforced.

65. Update on Newbury's Neighbourhood Development Plan

The Committee noted that the next NDP Steering Group meeting was deferred and will now take place on Wednesday 24/08/2022 and the agenda can be found on the NDP Steering Group webpage.

66. Update from The Western Area Planning Committee

The Committee received and noted an update from the last WAP Committee meeting. The last meeting was cancelled but the next meeting, on Wednesday the 31 August 2022, would decide 2 Newbury applications.

Councillor Tony Vickers also informed the Committee about the progress of several large Newbury applications yet to come to the WAP Committee. Specifically;

- Sandleford: Not expected till the end of the year.
- Market Street: concerns raised about the pedestrian route to the Town Centre and the Echo Circle.
- Eagle Quarter/Kennet Centre Redevelopment: Documents expected to be available in late September.
- North Newbury: Potentially brought forward in a few months' time.
- LRIE: It was noted that you cannot designate housing in a flood plain in the Local Plan. Furthermore, individual developments in a flood plain could only be permitted if a 'Sequential Test' has been applied.

67. Forward Work Programme for Planning & Highways Committee

The Committee agreed to add the following item to the Forward Work Programme:

Lastly the Council made a request that a WBC officer present to NTC's
 Planning & Highways Committee about the licencing issues in this area and also ways to encourage green business opportunities.

There being no other business, the Chairperson declared the meeting closed at 20:56 hrs.

Signed:	Date:
Chairperson	

Planning and Highways Committee Meeting Schedule of Planning Applications 22/08/2022

Running Order	Resolutions	Ward	Application Number	Location and Applicant	Proposal
1.	No objection.	East Fields	22/01838/FUL	Pizza Hut (UK) Ltd, Newbury Retail Park, Pinchington Lane, Newbury, RG14 7HU, for F&C Commercial Property Holdings Ltd	consisting of a coffee shop/restaurant selling food and drink for consumption on and off the premises. Installation of a drive-thru lane and associated engineering works. Minor alterations to car parking and servicing arrangements and associated changes to landscaping. Demolition, extension and alterations to the building. Alterations to the elevations including re-cladding.
2.	No objection.	Speenhamland	22/01775/LBC2	Shop at 4 Oxford Street, Newbury, RG14 1JB, for Parkers (Newbury)	Provision of a new bin store. Install signage on a listed building, including fascia, projecting sign and information board.
3.	No objection.	Speenhamland	22/01779/ADV	Shop at 4 Oxford Street, Newbury, RG14 1JB, for Parkers (Newbury)	Halo lit built up lettering on Fascia, one fret cut projecting sign and information board, all within the confines of the current shop front.

4.	No objection.	Speenhamland	22/01815/HOUSE	6 Lisle Close, Newbury, RG14	Single story rear extension, new dormers
				1PT, for Mr & Mrs Stagg	and alterations.
5.	No objection.	Wash Common	22/01753/HOUSE	43 Sidestrand Road,	Double-storey and single-storey side
				Newbury, RG14 6HP, for Mr	extensions to create additional living
				D. Khosab	space, and internal amenity space.
6.	No objection.	Wash Common	22/01844/HOUSE	26 Conifer Crest, Newbury,	S73 Application to vary condition 2-
				RG14 6RT, for Mr & Mrs	approved plans, of previously approved
				Oliver	application <u>22/00822/HOUSE</u> :
					Conversion of existing garage to
					habitable room with internal alterations
					and replacement of flat roof with
					pitched roof.
7.	No objection.	Wash Common	22/01858/HOUSE	89 Conifer Crest, Newbury,	Garage Conversion and First Floor Rear
				RG14 6RR, for Mr & Mrs	Extension.
				Hughes	
8.	We support	West Fields	22/01814/FUL	58 Cheap Street, Newbury,	Change of use from Class E(b) (food &
	this			RG14 5DH, for Corn Exchange	drink) to Sui Generis
	application.			Newbury	(learning/performing arts centre).
9.	No objection.	West Fields	22/01703/ADV	12 - 20 Parkway Shopping	Fascia Advertisements.
				Centre, Newbury, RG14 1AY,	
				for Next Retail Ltd	
10.	No objection.	West Fields	22/01608/HOUSE	3 Bowdown Court,	Proposed replacement windows and
				Bartholomew Street,	doors.
				Newbury, RG14 5DL, for	
				Stonewater South East	
11.	No objection.	West Fields	22/01725/FUL &	49 Cheap Street, Newbury,	New Mr Cod fish and chips franchise
			22/01727/LBC2	RG14 5BX, for U. Alyas	restaurant. Shop frontage alterations

					Change of use from Use class A2 -
					Restaurant and Cafes to Sui Generis - hot
					food takeaway (for the sale of hot food
					where consumption of that food is
					mostly undertaken off the premises).
12.	No objection.	West Fields	22/01890/FULD &	116 Bartholomew Street,	Internal conversion of B1 offices to 3No.
			22/01891/LBC2	Newbury, RG14 5DT, for	flats, repair roof and replace
				Guardian Reality Limited	fenestration.
13.	No objection.	West Fields	22/01931/ADV	49 Cheap Street Newbury	To display a new sign and colour scheme
				West Berkshire RG14 5BX, for	for a new Mr Cod fish and chips
				U. Alyas	franchise restaurant/takeaway.
					Alteration will make use of existing
					frontage configuration.
14.	No objection.	West Fields	22/01921/ADV	Ground Floor 10	1 x Facia Sign, 1 Projected Hanging Sign.
				Bartholomew Street,	
				Newbury, RG14 5LL, for Mr A.	
				Goksel	

Planning and Highways Committee Meeting Schedule of Planning Applications 12/09/2022

Running Order	Resolutions	Ward	Application Number	Location and Applicant	Proposal
1.		Adjacent District	22/00174/OUT	Land West Of Ecchinswell Road, Bishops Green, Newbury, Hampshire, for Hathor Property	Outline application for up to 50 dwellings (Use Class C3) with associated open space and vehicular access off Ecchinswell Road, Bishops Green. All matters reserved except for access. Amended description and plans. Previous NTC Comment: (Comment submitted on 19/04/2022) "We object to this application in line with the points raised by Basingstoke & Deane Borough Council, which are that this would not usually be permitted."
2.		Clay Hill	22/02031/ADV	B&Q London Road, Newbury, RG14 2BP, for B&Q	1 off internally illuminated B and Q flexface signcase.
3.		East Fields	22/01993/FUL	Falkland Veterinary Clinic, 214 Newtown Road, Newbury, RG14 7ED, for CVS Vets Ltd	Single storey extension to the side of existing veterinary clinic.

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4.		East Fields	22/01916/HOUSE	45 Stanley Road, Newbury,	Retrospective replacement of hedgerow
				RG14 7PB, for Mr O. Mucha	along boundary with closed board fence.
5.		East Fields	22/01360/FUL	Newbury Retail Park,	18no. additional car parking spaces &
				Pinchington Lane, Newbury,	existing landscape buffer reinforced.
				RG14 7HU, for F&C	
				Commercial Property	
				Holdings Ltd	
6.		East Fields	22/02046/RESMAJ	Land To The North Of	Section 73: Variation of Condition 3
				Pinchington Lane, Greenham,	(Plans) of previously approved planning
				Thatcham, RG14 7HY, for	permission 20/02546/RESMAJ: Approval
				Persimmon Homes North	of Reserved Matters following Approved
				London	Outline Permission <u>17/01096/OUTMAJ</u> .
					Matters seeking consent: Appearance,
					Landscaping and Scale.
					Previous NTC Comments:
					(Comment submitted on application
					17/01096/OUTMAJ on 31/05/2017)
					·
					"Objection/comment:
					Members were concerned at the impact
					the traffic might have on Water Lane
					which is already heavily used;
					overdevelopment – 157 too many
					dwellings for this area; concern at lack of
					a pedestrian crossing at the western
					side/Greenham Road."
<u> </u>					1

				(Comment submitted on application 20/02546/RESMAJ on 16/11/2020)
				"No objection."
				(Comment submitted on application 20/02546/RESMAJ 15/02/2021)
				"No objection
				Comment: the orientation of the bulk of
				the houses does not facilitate the
				implementation of solar panels. The
				declaration of a climate emergency
				should allow for this."
7.	Wash Commo	n <u>22/01967/HOUSE</u>	1 Mansell Drive, Newbury,	Existing conservatory, timber outbuilding
			RG14 6TE, for Mr & Mrs	& single storey side extension to be
			Taylor	demolished. New double storey side
				extension. New single storey rear
				extension. New detached outbuilding
				with home office. Parking area enlarged.
8.	Wash Commo	n <u>22/02077/HOUSE</u>	49 Bartlemy Road, Newbury,	First storey rear extension with loft roof
			RG14 6LD, for Mr & Mrs	extension.
			Dewhurst	
9.	Wash Commo	n <u>22/02065/HOUSE</u>	245 Andover Road, Newbury,	Part Retrospective: application for
			RG14 6NJ, for Mr & Mrs	retention of existing conservatory and
			Sullivan	proposed replacement of conservatory
				roof to light weight tiled roof incl. roof
				lights.

10.	West Fields	22/01938/FULD	Norfolk House, 75	Change of use from office (class B1) to
			Bartholomew Street,	two x 2 bed flats (class C3).
			Newbury, RG14 5DU, for Mr	
			N. Maughan	
11.	West Fields	22/01876/FUL &	113 Bartholomew Street,	Replacement windows to the front, rear
		22/01875/LBC2	Newbury, RG14 5DT, for Buff	and side of the property. Installation of
			+ Bear	solar panels on the orangery and garden
				structures to the rear of the property.
12.	West Fields	22/01970/FUL	50 Bartholomew Street,	Retention of 40 sq.m of commercial
			Newbury, West Berkshire,	floorspace at ground floor level and
			RG14 5QF, for Bullfinch	creation of three residential units. Two
			Homes Ltd	single bedroom units at ground floor and
				two bedroom unit at first floor level. Car
				parking and amenity space.
13.	West Fields	22/02022/ADV	Unit A Bamboo House, 11	1no. Fascia Mounted Sign.
			Market Street, Newbury,	
			RG14 5LX, for G. Garratt	
14.	West Fields	22/01773/FUL &	26 Market Place, Newbury,	Replacement of Jumbrellas with Timber
		22/01774/LBC2	RG14 5AG, for Stonegate	Pergola and Installation of Timber Fence
			Group	for Bin Store.
15.	West Fields	22/02068/FUL	59 Bartholomew Street,	Change of use from a mini supermarket
			Newbury, RG14 5QH, for Mr	to a nail and beauty salon (mix use Class
			N. Vu	E and sui generis).



Town and Country Planning Act 1990 Section 215

Best Practice Guidance



Town and Country Planning Act 1990 Section 215

Best Practice Guidance

January 2005

Office of the Deputy Prime Minister: London

Following the reorganisation of the government in May 2002, the responsibilities of the former Department of the Environment, Transport and the Regions (DETR) and latterly Department for Transport, Local Government and the Regions (DTLR) in this area were transferred to the Office of the Deputy Prime Minister.

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Introduction

Section 215 (s215) of the Town & Country Planning Act 1990 (the Act) provides a local planning authority (LPA) with the power, in certain circumstances, to take steps requiring land to be cleaned up when its condition adversely affects the amenity of the area. If it appears that the amenity of part of their area is being adversely affected by the condition of neighbouring land and buildings, they may serve a notice on the owner requiring that the situation be remedied. These notices set out the steps that need to be taken, and the time within which they must be carried out. LPAs also have powers under s219 to undertake the clean up works themselves and to recover the costs from the landowner.

The use of s215 by LPAs is discretionary and it is therefore up to the LPA to decide whether a notice under these provisions would be appropriate in a particular case, taking into account all the local circumstances. LPAs will need to consider, for example, the condition of the site, the impact on the surrounding area and the scope of their powers. In some circumstances s215 notices may be used in conjunction with other powers, for example, repair notices in respect of listed buildings or dangerous structure notices.

The most important message that LPAs should be aware of is that s215 action can be taken against land *and* buildings – in s336 of the Act the definition of 'land' includes a building.

The planning research report *Derelict Land and Section 215 Powers*, commissioned by the Department of the Environment, Transport and the Regions (DETR), published in September 2000, concluded that there are no fundamental problems with existing legislation. Section 215 and associated powers provide an effective mechanism for tackling unsightly land, both as a 'threat' and through the formal serving of a notice and through work in default. However the report concluded that practical examples in the imaginative and effective use of s215 needed to be disseminated to LPAs to encourage greater use of the power. Difficulties in the use of the power seem to arise from infrequent use and lack of experience rather than complexity or lack of scope of the legislation.

Successful s215 action has been both complaint-driven and proactive. It is one of a number of provisions available to LPAs for maintaining and improving the quality of the environment, assisting in tackling dereliction and retaining land in productive use. As such, it can be carried out as a stand-alone process or in partnership with other agencies. Wherever possible, however, action using s215 needs to be combined with proactive measures such as empty homes strategies, development briefs and public/private funding programmes, as well as other reactive enforcement and development control tools (including conditions and legal agreements on planning permission). Through the planning application process and the use of conditions, local authorities can encourage 'the creation and maintenance of attractive, successful places in which people are happy to live, work and take their leisure.'1

DETR, Places, Streets and Movement: A companion guide to Design Bulletin 32 Residential Roads and Footpaths (1998)

Section 215 is a relatively straightforward power that can deliver important, tangible and lasting improvements to amenity. For example, in one LPA 157 former eyesores were improved as a result of the direct use or threat of s215 action between April 2000 and April 2004. Section 215 has the potential to contribute to wider regeneration and urban quality objectives and is an important part of the Government's sustainable development strategy. The Urban Task Force (1999) found that 'there is little incentive for private property owners to invest in the quality of their property if they are situated within an urban environment which is of such low quality that it simply sucks value out of their property'.

ODPM recognises that there are many LPAs who are successfully using s215 as a regenerative tool (Doncaster Metropolitan Borough Council and Hastings Borough Council are leading examples) and believe that problems in the use of s215, particularly definitions, would be best addressed through the 'informal' dissemination of information. By issuing Best Practice Guidance, ODPM hopes to encourage closer working and the sharing of experience between LPAs.

RESEARCH FINDINGS

The research commissioned by DETR in 1999 into the use of s215 drew a number of key conclusions and observations:

- Section 215 powers are effective as a threat or informal mechanism for cleaning up sites, around 20% of notices approved in 1998/99 were not served, implying that action was taken by the landowners in the face of the 'threat' of a s215 notice being served.
- Section 215 notices are effective in terms of securing compliance, for example 80% of notices served in 1998/99 resulted in compliance and only 6% were appealed. Only 6-8% of notices resulted in works in default by the authority.
- Experience has shown that authorities that interpret the scope of s215 widely also tend to be more proactive and successful at using the powers to achieve wider regeneration objectives.
- Successful use of s215 for regeneration purposes also coincides with close working arrangements with partner organisations, for example New Deal and urban regeneration bodies, and regular monitoring of the quality of the environment.

REGENERATION

Section 215 powers have a role to play in LPAs' response to the Government's sustainable regeneration agenda. Indeed, several LPAs have successfully demonstrated how s215 action can be used as an integral part of regeneration and built environment improvement programmes. LPAs should not sit back and wait for complaints however. Rather they should be proactive in identifying and taking action against buildings and land, the condition of which are regarded as unsatisfactory. It is also important that LPAs share information and work in co-operation with regeneration, economic development, housing departments and other regeneration agencies as part of a wider strategy of local environment improvement and regeneration.

Section 215 powers are just one of the tools available to LPAs within a package of other measures to be used in conjunction with regeneration initiatives.

SCOPE OF POWER

Section 215 has been effectively used on large vacant industrial sites, town centre street frontages, rural sites, derelict buildings, and semi-complete development as well as the more typical rundown residential properties and overgrown gardens. In certain circumstances, early consideration of the use of s215 could prevent a need for use of s54 of the Planning (Listed Buildings & Conservation Areas) Act 1990 (Urgent Works Notice). LPAs should use s215 powers proactively; they should not just be complaint-led.

LPAs should certainly not be afraid of using s215 powers. LPAs have reported that it is a relatively straightforward power to use and that it can deliver extremely good results. For example in one LPA, of 130 s215 notices served between April 2000 and April 2004 the vast majority resulted in a very high standard of remedial works with prosecution and/or direct action for non-compliance only being required in less than 10% of cases.

Subdivision of fields and woods into small plots for sale, usually over the internet, can lead to unsightly consequences. The buyers may be misled into confidence that, one day, they will be able to carry out works on their 'investment' plots, or change the land-use. Neglect or unlawful works may occur. If this is damaging the landscape or other countryside amenity, action under s215 could be considered.

Another context in which s215 notices may be used successfully is in relation to listed buildings and their setting, and in the enhancement of conservation areas. In one LPA, for instance, s215 action has resulted in improvements being carried out to 41 listed buildings and 104 premises in conservation areas.

The scope of works that can be required in s215 notices is wide and includes planting, clearance, tidying, enclosure, demolition, re-building, external repairs and repainting. In preparing notices it is critical that LPAs ensure that the works specified by a notice do not themselves result in a breach of planning control eg unlawful works to a listed building, or material alterations to premises for which planning permission should be sought.

Potential sites can sometimes go beyond the remit of a s215 notice so there may be other more appropriate powers that an LPA can rely upon in order to effect a remedy, for example:

- ss76-79 of the Building Act for defective premises, dangerous buildings, ruinous and dilapidated buildings and neglected sites;
- s29 of the Local Government (Miscellaneous Provisions) Act 1982 for works on unoccupied buildings;
- ss79-82 of the Environmental Protection Act for abatement or prohibition of a nuisance;

- Listed building legislation such as Repairs and Urgent Works Notices;
- Completion Notices; and
- Compulsory Purchase Orders.

There are many issues associated with buildings and land in disrepair. LPAs are encouraged to work with parties across their council, for example empty homes, environmental health and grant providers, such as town centre management or New Deal bodies.

DEFINITION OF 'AMENITY'

'Amenity' is a broad concept and not formally defined in the legislation or procedural guidance, ie it is a matter of fact and degree and, certainly common sense. Each case will be different and what would not be considered amenity in one part of an LPA's area might well be considered so in another. LPAs will therefore need to consider the condition of the site, the impact on the surrounding area and the scope of their powers in tackling the problem before they decide to issue a notice. LPAs should not be excessively concerned with producing an overly technical definition of 'amenity' though. Experience has shown that where a notice is appealed or a prosecution is pursued, a clear and well-presented case will usually be sufficient to ensure that the appeal is refused.

PRE-NOTICE DISCUSSION AND ENSUING TIMESCALES

Pre-notice discussion can be an invaluable tool in terms of yielding positive results and is to be encouraged. That said any discussions should not be allowed to result in undue delay in terms of yielding results. The timescale between complaint and compliance can appear protracted (see flowchart at Annex A) but generally most time is taken up in pre-notice discussion with landowners. The mutual benefit of communication between LPA and landowner cannot be overstated. In many instances, issue of a s215 notice has been avoided, and an eyesore remedied, due merely to talking with a landowner. Experience has shown that landowners are usually quick to take action once the warning of a s215 notice has been sent, and more so once a s215 notice has been issued. Example 'first warning' letters upon which LPAs may wish to base their own letters are shown at Annex B. **However it must be stressed that LPAs should take their own legal advice as to the exact wording of each letter they use, as each case will be unique**.

A s330 notice requires the recipient to provide information about the ownership of the property and of any other person who may have an interest in it. Experience has shown that the inclusion of a s330 notice with the first warning letter encourages co-operation (an example s330 notice and accompanying guidance is attached at Annex C). Failure to respond to one of these notices is a criminal offence punishable in the Magistrates' Court with a fine of up to £1,000. A false statement given in response to the notice is punishable, upon conviction in the Magistrates' Court, with a fine of up to £5,000 or in the Crown Court, with a fine, imprisonment, or both.

LPAs may also wish to consider the matter of lawful use and whether or not a Planning Contravention Notice should be served in order to obtain information relating to the lawful use of the land being investigated.

There are several other options to help in tracing the owner or occupier of a potential s215 site, for example by:

- Land Registry search;
- Companies House search;
- internet search;
- private investigators; and
- information gathering notices.

All have been widely and successfully used by LPAs.

Whilst negotiation is undeniably a valuable tool, it must be stressed that in order to produce prompt, tangible and good quality results, a hardline approach intolerant of delay should be adopted. Furthermore, the best results depend on utilising the powers available to the maximum potential and courting publicity wherever possible.

PUBLICITY AND THE 'RIPPLE' EFFECT

One benefit of the successful use of s215 notices is the 'ripple' effect it generates, especially in residential areas. LPAs have reported that often once a notice has been issued and work begun, work on neighbouring properties has also commenced, resulting in improved standards and conditions over a wide area. LPA experience has shown that often the mere 'threat' of a s215 notice elicits a similar response. Publicity, whether via local media or merely word of mouth, of an LPA's willingness to use initiatives such as s215 notices and actively pursue landowners in an effort to improve and regenerate their areas is also an incredibly strong tool.

Public perception of this kind of enforcement action has proven extremely popular. The issue of eyesores is clearly one that is close to people's hearts and confronting the problem head on using s215 powers could potentially show the LPA in a positive light. Run-down and derelict buildings convey all sorts of negative impressions. If an LPA combats them with comprehensive remedial action, people will feel better about the area, whether they are residents, businesses or tourists. There is an important economic issue in favour of comprehensive s215 action: if a town is presentable, people will want to visit or live there, and businesses will want to locate there.

ISSUING A S215 NOTICE

LPAs would be well advised to ensure that the notices they issue are clear, precise and unambiguous. The letters should aim to achieve a good quality, lasting solution. Where necessary, specialist input should be sought at an early stage, for example

from the LPA's Conservation or Building Control Officers, or independent engineers with expertise. It would be prudent for all letters to be subject to scrutiny by the LPA's legal advisers.

Provided the notice is skillfully composed, the requirements are absolutely clear, and the LPA has a precise timescale then, if anything goes awry, the LPA has certain formal remedies provided within law to which it can resort.

Section 215 action should not be taken against land the poor condition of which is attributable in some way to the carrying out of operations or a use of land in accordance with Part III of the Town & Country Planning Act 1990.

APPEALS

Unlike s172 enforcement notices, appeal against the s215 notice is to the Magistrates Court. The grounds of appeal against the s215 notice are set out in ss217-218 of the Act (see Annex D). In reality, they are relatively limited and a carefully thought out, reasonable and skillfully composed notice should tend to reduce the chances of an appeal being successful.

Very few s215 notices are actually appealed and of those that are only a small proportion are upheld. A clear and well-presented case that stresses the adverse impact of the site on the local streetscene has proven more effective than an overly technical presentation regarding the definition of 'loss of amenity'. The use of site visits and photographic evidence can carry a lot of weight in presenting the LPA's case to magistrates.

Where LPAs have made a well-presented case, appeals have rarely been successful. LPAs would be well-advised to operate with a prosecution in mind and train officers to carry out investigations to the standards contained within the Police and Criminal Evidence Act 1994, preparing prosecution/appeal files according to the Criminal Procedure and Investigation Act 1996.

Section 215 allows an LPA to take positive action and unlike, for example, stop notices or Article 4 directions, would not place any prohibition or restriction upon the land. Loss or injury attributable to the imposition of the notice would be at best minimal and it would be unlikely therefore that an LPA would be liable for compensation should the s215 notice not be upheld.

An example of a letter, including information on making an appeal, which could be issued to the recipient of a s215 notice is at Annex D.

HUMAN RIGHTS ACT

Article 8 and Article 1 of the first protocol to the Convention on Human Rights state that a person is entitled to the right to respect for private and family life, and the peaceful enjoyment of his/her property. However, these rights are qualified in that they must be set against the general interest and the protection of the rights and freedom of others. In this case, the wider impact of the appearance of the land overrules the owner's right to the peaceful enjoyment of his property.

PROSECUTION VERSUS DIRECT ACTION WORKS IN DEFAULT

Some LPAs prefer to deal with the majority of their s215 non-compliance cases by direct action, ie by carrying out the works themselves, whilst some prefer to prosecute for non-compliance, for example where they do not have a direct labour organisation. Experience has shown that each route is equally as successful as the other in terms of outcome. It is for the LPA to decide which is the most appropriate action to take, taking into consideration the details of each individual case. Indeed, in some cases LPAs may take the view that both courses should be pursued together. The majority of s215 cases are resolved before these stages need to be considered. That said, cases should always be conducted from the outset with these eventualities in mind.

Whilst the level of fine for a successful conviction is relatively limited to one not exceeding level three (at the time of publication up to £1,000) this should not dissuade LPAs from considering prosecution. The prospect of conviction and having a criminal record has a salutary effect and can produce the desired outcome. Many apparently intractable cases have been solved at the last minute under threat of prosecution.

Where direct action is to be taken, prior warning should be given by letter that the Council and its appointed contractors intend to carry out the steps required by the notice. It is recommended that this be backed up by the display of a suitable notice of intent on the site carrying the same information. Prior warning of intended prosecution should also be given by letter. Examples of both letters are at Annex E.

When taking the direct action approach it may be advisable to exercise some caution. Understandably, some owners or occupiers do not welcome Council employees or contractors with open arms! It is good practice to notify the Police of any direct action taking place, as it has been known for owners or occupiers to react in such a way that their actions result in them being arrested for a breach of the peace.

COST RECOVERY

An LPA budget is not normally needed for direct action works to be carried out in default, as costs are normally met from revenue, not capital. Authorities that have undertaken works themselves have not experienced great difficulties in recovering costs. Where costs cannot be immediately recovered LPAs have the option of registering a charge on the property with the Land Registry, thus assuring full cost recovery plus base-rate interest. There is also provision within the Land Charges Act for the interim procedure of placing an estimate of the charge that will become due on the property. This effectively ensures the land or property cannot be sold without a charge being shown on the land.

County or High Court bailiffs have also been successfully used to recover monies owed.

FURTHER INFORMATION

Copies of the research report *Derelict Land and Section 215 Powers* can be obtained by calling ODPM's Publication Sales Centre on 0870 1226 236 or from the internet at: www.odpm.gov.uk/stellent/groups/odpm_control/documents/contentservertemplate/odpm_index.hcst?n=2497&l=3

Additional guidance/information can also be found in the following documents:

Town and Country Planning Act 1990 (Section 215) (1990)

Derelict Land Prevention and the Planning System (1995)

DETR Circular 2/98 Prevention of Dereliction through the Planning System (1998) Urban White Paper (2000)

Listed Buildings, Conservation Areas & Monuments (Third Edition) – Charles Mynors (Section 6.13.1-8, pages 138-143)

ACKNOWLEDGEMENTS

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Case Studies



CASE STUDY

Residential

Date of complaint: August 2003

Date of 1st warning: 5 September 2003 (with s330 notice)

Date of 2nd warning: 18 November 2003

Date of notice: 18 November 2003

Date of appeal: None

Date of compliance: 18 December 2003

Outcome: Site cleared by direct action 11 February 2004 Recovery of costs by way of registering a Land Charge



Derelict Hotel

Date of complaint: Series of complaints from approx 1990

to Building Control and Environmental Health

Date of 1st warning: March 1999

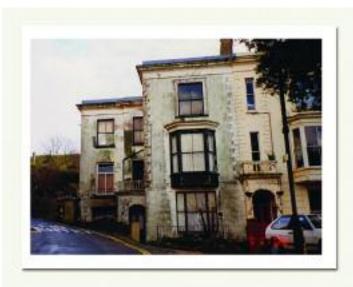
Date of 2nd warning: none
Date of notice: none served

Date of appeal: none

Date of compliance/outcome: With co-operation of Local

Planning Authority property sold to developer.

Converted to 20 luxury apartments 2000





Residential flat in conservation area

Date of complaint: end of 1999

Date of 1st warning: 26 January 2000 (with s330 notice)

Date of 2nd warning: 17 February 2002

Date of notice: 11 December 2000

Date of appeal: None

Date of compliance: 18 August 2001

Outcome: full compliance with s215 notice





Derelict residential

Date of complaint: series of complaints from around 1990

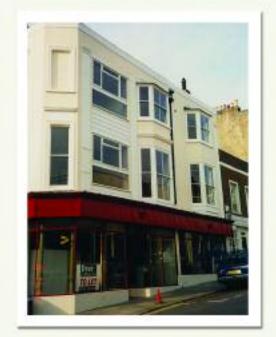
Date of 1st warning: October 1997

Date of 2nd warning: none
Date of notice: January 1998

Date of appeal: none

Date of compliance: February 1998
Outcome: site cleared by owners





Property in A1 use, town centre location on corner of main road

Date of complaint: pro-actively targeted by lpa officers

Date of 1st warning: 9 August 2001 (with s330 notice)

Date of 2nd warning: 20 September 2001

Date of notice: 1 October 2001

Date of appeal: none

Date of compliance: August 2002

Outcome: Summons issued by work commenced and completed to

very high standard so prosecution dropped





Former shop with residential over, just outside town centre on key arterial route

Date of complaint: pro-actively targeted by lpa officers

Date of 1st warning: 27 February 2002

Date of 2nd warning: 6 March 2002

Date of notice: 2 May 2002

Date of appeal: none

Date of compliance: works completed early 2003

Outcome: full compliance with s215 notice





Grade II listed building, predominantly residential conservation area

Date of complaint: pro-actively targeted by lpa officers

Date of 1st warning: 25 February 2003

Date of 2nd warning: none

Date of notice: 25 November 2003

Date of appeal: none

Date of compliance: August 2004

Outcome: full compliance with s215 notice





Old garage site with demolition material left in situ

Date of complaint: early 2003

Date of 1st warning: difficulty encountered in tracing owners whose agent was convicted of failing to comply with

s330 notice and fined £2500 plus costs.

Date of 2nd warning: none

Date of notice: 4 December 2003

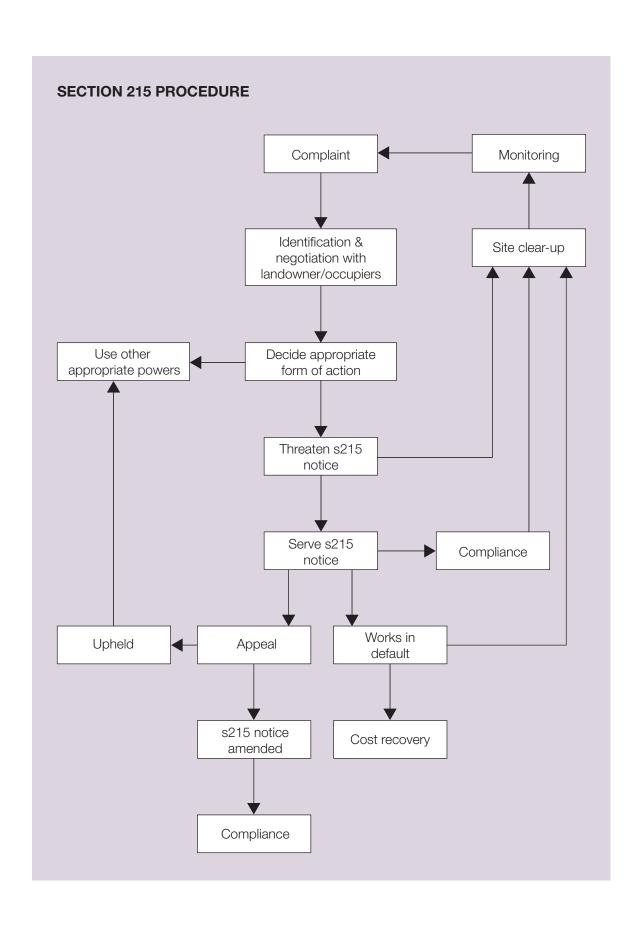
Date of appeal: none

Date of compliance: mid-March 2004

Outcome: full compliance achieved with the removal of several thousand tonnes of material and the securing of

the site to deter unauthorised access

Annex A



Annex B

EXAMPLE: FIRST WARNING LETTER - BUILDING IN DISREPAIR

Dear Sir/Madam

PROPERTY ADVERSELY AFFECTING AMENITY OF NEIGHBOURHOOD [AREA/AREA]

As you may know, [Council name] is committed to ensuring that improvements are carried out to buildings in [eg general/specific area] whose external condition has deteriorated. Improving such buildings has been identified by local people as a key priority for the Council and as a result of this a number of buildings across the [Council area] have been brought to a satisfactory condition.

The external appearance of the above mentioned premises is a source of concern primarily because of [the condition of render, external metalwork, paintwork, windows, grilles, doors]. The Council is writing to you today as the proprietor of the above mentioned premises as identified by the Land Registry. Its purpose is to respectfully request that works be carried out to remedy the poor external condition of the building in the near future, and to ascertain whether you have any plans in this regard. I would emphasise that your property is not being treated in isolation. The owners of other premises in the vicinity are being similarly contacted.

I advise that if prompt progress is not made in terms of remedying the poor external condition of the premises and a guarantee given to the Council by you that such works will be undertaken, the Council has the option to take enforcement action under Section 215 of the Town and Country Planning Act 1990. This is a course that the Council would wish to avoid if at all possible. It is hoped, therefore, that your co-operation can be relied upon in terms of improving the building in the near future and giving a guarantee to that effect.

EXAMPLE: FIRST WARNING LETTER - BUILDING & LAND IN DISREPAIR

Dear Sir/Madam

PROPERTY ADVERSELY AFFECTING AMENITY OF NEIGHBOURHOOD [AREA/AREA]

I have received a complaint in respect of the condition of your property at the above address. A recent visit by a Council officer has confirmed that its condition is unsatisfactory and is causing concern.

In these circumstances I must ask you to undertake the following works within 21 days from the date of this letter, to abate the nuisance and bring the property back to an acceptable standard:

[1. ...]

I advise that failure to comply with this request will leave the Council with no option but to consider action pursuant to Sections 215-219 of the Town & Country Planning Act 1990 (as amended). This could include formal action by way of service of a Notice, which will legally require you to undertake the work set out above. This is a course of action the Council would rather avoid and I seek your co-operation by carrying out these works. Such works will contribute towards achieving an [urban renaissance in [area]].

I enclose with this letter a Notice pursuant to Section 330 of the Town and Country Planning Act 1990 (as amended), which requires you to provide information about the ownership of the property and of any other person who may have an interest in it.

WARNING – Failure to respond to the enclosed Notice is a criminal offence punishable in the Magistrates Court with a fine of up to £1,000. It is also a criminal office to make a false statement in response to this Notice. On conviction in the Magistrates Court this offence is punishable with a fine of up to £5,000 or in the Crown Court which a fine, imprisonment, or both. The Local Authority may prosecute this matter in the Courts should there be a breach of this or any subsequent Notice.

Please complete in full the Notice reply form and return to me [using the enclosed stamped addressed envelope] within 21 days of the date of this letter.

Should you wish to discuss any of the above in detail, you can contact the officer named above on the number given, who will be pleased to assist you. It is my hope that this matter can be resolved in a spirit of mutual co-operation.

EXAMPLE: SECOND WARNING LETTER - BUILDING IN DISREPAIR

Dear Sir/Madam

PROPERTY ADVERSELY AFFECTING AMENITY OF NEIGHBOURHOOD [AREA/AREA]

The Council last wrote to you about this matter on ... A copy of that letter is attached for your information. The Council has not received a response from you.

I advise you that, unless the Council hears from you within five working days of the date of this letter, outlining the steps you are going to undertake to remedy the external condition of the premises, then it will take enforcement action under Section 215 of the Town and Country Planning Act 1990. This enforcement action will require the improvements to be carried out. As you can appreciate this is a course that the Council would wish to avoid. The matter however now rests with you.

Annex C

EXAMPLE: S330 NOTICE

IMPORTANT – THIS COMMUNICATION AFFECTS YOUR PROPERTY

[lpa name] TOWN AND COUNTRY PLANNING ACT 1990 NOTICE UNDER SECTION 330(1)

To:

[name & address]

TAKE NOTICE that the [lpa name] in exercise of its powers under Section 330(1) of the Town and Country Planning Act 1990 does hereby require you to provide to it in writing, the following particulars affecting land situated and known as [address] in the [lpa area] as shown edged red on the attached plan (hereinafter referred to as "the Premises") within **twenty-one days** after the date on which the Notice is served:

A. As to interest in the premises:

- i. The nature of your own interest in the premises.
- ii. The name and address of any other persons known to you as having an interest in the premises whether as freeholder, mortgagee, lessee or otherwise.

B. As to the use of the premises:

- i. The purpose for which the premises are used.
- ii. The time when that use began.
- iii. The name and address of any person known to you as having carried on that use.
- iv. The time when any activities being carried out on the premises began.

Section 330(4) of the Town and Country Planning Act 1990, states that any person who without reasonable excuse fails to comply with a Notice served on him under Section 330(1) shall be guilty of an offence and liable to summary conviction to a fine not exceeding £1,000.

Section 330(5) of the Town and Country Planning Act 1990, states that any person who having been required by a Notice served on him under Section 330(1) to give any information knowingly makes any mis-statement in respect thereof shall be guilty of an offence and liable on summary conviction to a fine not exceeding $\mathfrak{L}5,000$ or on conviction on indictment to imprisonment for a term not exceeding two years or to a fine, or both.

A. As to interests in the premises:

EXAMPLE: GUIDANCE ON COMPLETING SECTION 330 FORM

This form is supplied to assist you in providing the information required by my Notice dated the xxth day of xxxx, 200x served under the provisions of Section 330(1) of the Town and Country Planning Act 1990.

Please answer the following questions and complete the declaration at the end of the questions. If a question is not applicable, please state that this is the case.

	i. What is the nature of your interest in the premises?
	ii. What is the FULL NAME AND ADDRESS of:-
a.	The occupier of the premises?
b.	The freeholder of the premises?
	T
C.	The lessee of the premises?
d.	The mortgagee of the premises?
e.	Any other person with an interest in the premises?
	Nature of interest?

B. As to the use of the premises:-		
i. For w	hat purposes are the premises being used?	
ii. Wher	n did that use begin?	
	are the full names and addresses of persons known to you as having the premises for that purpose?	
iv. Wher	n did any activities being carried out on the premises begin?	
the answers to	the above questions comprise a true and correct statement of all the uired by the said Notice, so far as the same is within my knowledge.	
Date:		
Signed:		
Address:		

Annex D

EXAMPLE: LETTER TO ACCOMPANY S215 NOTICE AND GUIDANCE TO MAKING AN APPEAL AGAINST S215 NOTICE

Dear Sir/Madam

PROPERTY ADVERSELY AFFECTING AMENITY OF NEIGHBOURHOOD [AREA/AREA]

I wrote to you on [date] concerning the above and seeking your co-operation in improving the condition of your property. You were invited to discuss this matter with my Officer if you wished.

A further inspection has been conducted and revealed that there has been no significant improvement in the condition of the property since I last wrote to you. [I note that you have failed to return the Section 330 Notice as required within the period stated. I remind you that failure to complete the Notice is a criminal offence and can give rise to prosecution.]

Consequently, you will now find enclosed with this letter a formal Notice pursuant to Section 215 of the Town and Country Planning Act 1990 (as amended), together with information concerning your right of appeal to the Magistrates Court. The Notice details the list of requirements that I consider are the minimum works required to bring the property back to a reasonable standard and which will rectify the adverse effects your property is having on the amenity of the neighbourhood.

I would still urge you, even at this late stage, to take the required action to resolve this matter as detailed in the Notice, within the next **28 days** from the date of this letter.

Your failure to comply with this Notice will leave me with several courses of action. Either or all of these actions may be pursued as follows:

- 1. A prosecution in the Magistrates Court for non-compliance with the s215 Notice which could result in a substantial fine if found guilty of an offence.
- The Council carrying out the works required by the Notice followed by action in the County Court to recover, from you, all expenses and costs reasonably incurred by such action.
- 3. Registration with HM Land Registry of a charge on your property, recoverable should your property be sold.

You may consider that these actions are radical steps that should be avoided. But I must make clear that, unless the requirements of the Notice are complied with in full, and within the specified period, I will proceed with a course of action described above.

RIGHT OF APPEAL AGAINST SECTION 215 NOTICE SECTIONS 217-218 OF THE TOWN AND COUNTRY PLANNING ACT 1990

217—(1) A person on whom a notice under Section 215 is served, or any other person having an interest in the land to which the notice relates, may, at any time within the period specified in the notice as the period at the end of which it is to take effect, appeal against the notice on any of the following grounds:

- (a) that the condition of the land to which the notice relates does not adversely affect the amenity of any part of the area of the local planning authority who served the notice, or of any adjoining area;
- (b) that the condition of the land to which the notice relates is attributable to, and such as results in the ordinary course of events from the carrying on of operations or a use of land which is not in contravention of Part III;
- (c) that the requirements of the notice exceed what is necessary for preventing the condition of the land from adversely affecting the amenity of any part of the area of the local planning authority, who served the notice, or of any adjoining area;
- (d) that the period specified in the notice as the period in within which any steps required by the notice are to be taken falls short of what should reasonably be allowed.
- (2) Any appeal under this section shall be made to the Magistrates Court acting for the petty sessions in which the land in question is situated.
- (3) Where such an appeal is brought, the notice to which it relates shall be of no effect pending the final determination or withdrawal of the appeal.
- (4) On such an appeal the Magistrates Court may correct any informality, defect or error in the notice if satisfied that the informality, defect or error is not material.
- (5) On the determination of such an appeal the Magistrates Court shall give directions for giving effect to their determination, including, where appropriate, directions for quashing the notice or for varying the terms of the notice in favour of the appellant.
- (6) Where any person has appealed to a Magistrates Court under this section against a notice, neither that person nor any other shall be entitled, in any other proceedings instituted after the making of the appeal, to claim that the notice was not duly served on the person who appealed.

218 —Where an appeal has been brought under section 217, an appeal against the decision of the Magistrates Court on that appeal may be brought to the Crown Court by the appellant or by the local planning authority who served the notice in question under section 215.

Annex E

EXAMPLE: WARNING OF DIRECT ACTION BY LPA AFTER S215 NOTICE HAS BEEN ISSUED

IMPORTANT: THIS COMMUNICATION AFFECTS YOUR PROPERTY

Dear Sir

RE: TOWN AND COUNTRY PLANNING ACT 1990: SECTION 215: ENFORCEMENT NOTICE SERVED REGARDING THE POOR CONDITION OF LAND AT ...

You are advised to read this letter very carefully and contact the Council immediately at the address or phone numbers given above if you have any queries.

On [specify date] you were served with a formal notice under Section 215 of the Town and Country Planning Act 1990 requiring you to take steps to remedy the condition of land at the above mentioned site. That Notice should have been complied with by [specify date]. It has not been.

The purpose of this letter is to inform you that *the Council now intends to carry out the steps required* in accordance with Section 219 of the Town and Country Planning Act 1990. *Contractors appointed by the Council will start those works on [specify date]*. Upon completion of those works, the Council will actively recoup its costs from you by placing a charge on your property.

Failure to comply with a Section 215 Notice is an offence under Section 216 of the Town and Country Planning Act 1990. Accordingly, I must advise you that the Council now intends to pursue a prosecution with immediate effect. Because an offence has been committed I must advise you that you should contact the Council about this matter and you are hereby cautioned that anything you do say can be given in evidence. It may also harm your defence if you do not mention something which you later rely on in court.

EXAMPLE: WARNING OF PROSECUTION BY LPA AFTER S215 NOTICE HAS BEEN ISSUED

IMPORTANT THIS COMMUNICATION AFFECTS YOUR PROPERTY

Dear Sir

RE: TOWN AND COUNTRY PLANNING ACT 1990: SECTION 216: OFFENCE OF FAILURE TO COMPLY WITH NOTICE SERVED UNDER SECTION 215: EXTERNAL CONDITION OF ...

The Council has received no correspondence or undertakings from you in respect of the above mentioned premises despite its letter and the enforcement notices served upon you dated [specify dates] under Section 215 of the Town and Country Planning Act 1990 (copies attached for information). The time period for compliance with the notices expired on [specify date]. Failure to comply with it is an offence. In the absence of the required works having been carried out, I have to advise you that the Council is left with no alternative but to commence legal proceedings with immediate effect. Clearly, the Council would wish to avoid such a course and if the required works now start and are brought to a swift and satisfactory conclusion then the situation will be reviewed. In the meantime, because an offence has been committed I must advise you that you should contact the Council about this matter and you are hereby cautioned that anything you do say can be given in evidence. It may also harm your defence if you do not mention something which you later rely on in court.

Annex F

EXAMPLE: SECTION 215 NOTICE

(served in respect of a former shop with residential above)

IMPORTANT THIS COMMUNICATION AFFECTS YOUR PROPERTY

TOWN AND COUNTRY PLANNING ACT 1990 (as amended by the Planning and Compensation Act 1991)

SECTION 215 NOTICE

SERVED BY: [council name]

To:

1. THE NOTICE

This Notice is served by the Council under Section 215 of the above Act because it appears to them that the amenity of a part of their area is adversely affected by the condition of the land described below.

2. THE LAND TO WHICH THE NOTICE RELATES

The land known as ... shown edged red on the attached plan.

3. WHAT YOU ARE REQUIRED TO DO

The Council requires the following steps to be taken for remedying the condition of the land:

- (i) Hack off any perished, unkeyed and cracked render/stucco. Replace render/stucco so removed using suitable materials to match the existing render/stucco mix and finish.
- (ii) Prior to repainting, clean and prepare all render/stucco, removing in the process any flaking paint, so as to ensure all external render/stucco is in an appropriate condition for repainting.
- (iii) Prior to repainting, clean and prepare all external timbers, removing in the process any flaking paint and replacing any rotten or perished timbers with replacement woodwork which is an accurate replica of the original design in terms of pattern, detail and profile, so as to ensure that all external timbers are in an appropriate condition for repainting.
- (iv) On completion of steps (i) and (ii) above, repaint in cream or white all render/stucco with a minimum of two coats of exterior paint.
- (v) On completion of step (iii) above, repaint all external timbers in cream or white with primer, undercoat and gloss.
- (vi) Permanently remove all boarding from the shopfront, replacing any broken glazing with new glass to the appropriate specifications.

4. TIME FOR COMPLIANCE

Steps (i) to (iv) above to be complied with in full within three months of the date on which this Notice takes effect.

5. WHEN THIS NOTICE TAKES EFFECT

This Notice takes effect on [specify date]

Dated:	Signe
Dated:	Signe

EXAMPLE: SECTION 215 NOTICE (served in respect of a Doric style Grade II Listed Building)

IMPORTANT THIS COMMUNICATION AFFECTS YOUR PROPERTY

TOWN AND COUNTRY PLANNING ACT 1990 (as amended by the Planning and Compensation Act 1991)

SECTION 215 NOTICE

SERVED BY: [council name]

To:

1. THE NOTICE

This Notice is served by the Council under Section 215 of the above Act because it appears to them that the amenity of a part of their area is adversely affected by the condition of the land described below.

2. THE LAND TO WHICH THE NOTICE RELATES

The land known as ... shown edged red on the attached plan.

3. WHAT YOU ARE REQUIRED TO DO

The Council requires the following steps to be taken for remedying the condition of the land:

- (i) Hack off any perished, unkeyed and cracked render/stucco. Replace render/stucco so removed using suitable materials to match the existing.
- (ii) Prior to repainting, clean and prepare all render/stucco, removing in the process any flaking paint, so as to ensure all external render/stucco is in an appropriate condition for repainting.
- (iii) Prior to repainting, clean and prepare all external joinery, removing in the process any flaking paint, replacing any rotten or perished timbers with replacement woodwork to match the existing and renewing putty/joinery surrounds so as to ensure all external joinery is in an appropriate condition for repainting.
- (iv) Prior to repainting, clean and prepare all external metalwork, removing in the process any rust and flaking paint, so as to ensure all external metalwork is in an appropriate condition for repainting.
- (v) On completion of steps (i) to (ii) above, repaint all external render/stucco with a minimum of two coats of exterior masonry paint, the finished colour to be cream.
- (vi) On completion of step (iii) above, repaint all external joinery with exterior wood primer, exterior undercoat and exterior wood gloss, the finished colour to be white or cream.
- (vii) On completion of step (iv) above, repaint all exterior metalwork with exterior metal primer, exterior undercoat and exterior metal gloss, the finished colour to be white, cream or black.

4. TIME FOR COMPLIANCE

Steps (i) to (vii) above to be complied with in full within four months of the date on which this Notice takes effect.

5. WHEN THIS NOTICE TAKES EFFECT

This Notice takes effect on [specify date]

Dated:	Signed:
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EXAMPLE: SECTION 215 NOTICE

(served to clear demolition material from a large former garage site)

IMPORTANT THIS COMMUNICATION AFFECTS YOUR PROPERTY

TOWN AND COUNTRY PLANNING ACT 1990 (as amended by the Planning and Compensation Act 1991)

SECTION 215 NOTICE

SERVED BY: [council name]

To:

1. THE NOTICE

This Notice is served by the Council under Section 215 of the above Act because it appears to them that the amenity of a part of their area is adversely affected by the condition of the land described below.

2. THE LAND TO WHICH THE NOTICE RELATES

Land at ... shown edged red on the attached plan.

3. WHAT YOU ARE REQUIRED TO DO

The Council requires the following steps to be taken for remedying the condition of the land:

(i) Remove from the site, to an authorised place of disposal, all hardcore, waste and demolition materials. Materials to be removed will include bricks, concrete, reinforced concrete, metal, timber, plastic, tyres and fabrics.

Informative

Upon completion of step (i) above, the owner and any occupier of the site are strongly advised to secure the site perimeter by means of an earth bound or site fencing the height of which should not exceed one metre unless specific planning permission has been granted beforehand for a higher bund or fence.

4. TIME FOR COMPLIANCE

Step (i) above to be complied with in full within one month of the date on which this Notice takes effect.

5. WHEN THIS NOTICE TAKES EFFECT

This Notice takes effect on [specify date]

Dated:	0:
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Appendix 4

Newbury Town Council

List of Proposed Section 215 Lands/Buildings

September 2022 Update

Land/Building		Owner/Responsible Person	Position as of 12/09/2022	Comments/Proposed Further Actions
1.	The building south of the old post office (41, Cheap Street)	Living Club Ltd	Amended application 20/01210/FULD for "alterations to ground floor retail space and conversion of part of ground floor and first floor into a 6 bed HMO", approved by WBC on 10/06/2022 NTC P&H Committee Comment – "We support this application. Cllr Vaughan Miller abstained" (15/11/2021) No visual progress yet made (as of 28/07/2022).	Continue to monitor.
2.	The back of the British Heart Foundation shop (on the canal)	BHF	Awaiting planning application. "Our consultants are currently out to tender with a comprehensive package of external works, of which include the repairs to the rear elevation. I am anticipating tenders to be returned in the next two weeks and we should be in a position to place an order shortly after that." (22/07/2022)	Continue to monitor.
3.	Newbury Railway Station - the land from the ticket office to Cheap Street	Network Rail	Contacted Great Western about them pursing this with Network Rail or forward on a contact. (12/07/2022)	Continue to monitor.
4.	Wharf Street	Public highway, where businesses leave their rubbish bins, which is	From the BID: "West Berkshire Council are dealing with this and have been taking enforcement action, but from what I	Continue to monitor and if true, remove from list.

Land/Building		Owner/Responsible Person	Position as of 12/09/2022	Comments/Proposed Further Actions
		now a high-profile, strategic entrance to the town centre since the new bus terminal opened	understand their powers are limited. We have asked businesses to label their bins, but unfortunately we don't have any power to enforce this request and none have chosen to take this action thus far. We have highlighted the need for a place for bin storage in this area as part of WBC's proposals for The Wharf. We have another site visit with WBC scheduled for next week (w/c 8 th Aug) and will continue to raise this issue with them." (02/08/2022)	
5.	The BT Tower	Initial response from BT was that Tellereal Trillium are the owners, as the building was part of a sale and re-lease programme undertaken by BT in the early part of this century. The lease runs until 2030. However, TT pointed out that BT are responsible for the upkeep of the building.	Submitted to the WBC Planning Enforcement team. It was deemed that there was "insufficient [visual] harm to warrant the service of a formal [Section 215] Notice" (Received on 15/03/2022)	Resubmit request to WBC Planning Enforcement?
6.	The former Banjo cycles shop in Bartholomew Street on the corner of Craven Road	Chancellors are the agents. Have contacted the owner.	A planning application, <u>22/00389/LBC2</u> , for Coffee House was approved by WBC on the 01/04/2022. Visual Progress has been made (as of 28/07/2022).	Continue to monitor.
7.	The land to the east of Fir Tree Lane and the junction with London Road (https://w3w.co/falls.movies.oval)		S215 warning letter sent by WBC (02/08/2022).	Await outcome of letter.
8.	380, London Road, Newbury, RG18 3AA		S215 warning letter sent by WBC (02/08/2022).	Await outcome of letter.

	Land/Building	Owner/Responsible Person	Position as of 12/09/2022	Comments/Proposed Further Actions
9.	Former Strada unit in the Market Place, 25 Market Place	Quintons Chartered Surveyors are the owners.	New applications for Zizzi's restaurant validated: 22/01780/LBC2 and 22/01776/ADV with determination deadline of 16 th September 2022.	Continue to monitor or remove from the list?
11.	land adjacent to Roebuts Close and Ladybirds pre-school		Submitted to the WBC Planning Enforcement team. It was deemed that there was "insufficient visual harm and therefore justification to serve a S.215 Notice upon the land owner[s]." (18/12/2021)	Continue to monitor or remove from the list?
12.	the 2 empty houses, 45 and 47 Cromwell Road, Newbury, RG14 2HP		S215 warning letter sent by WBC (02/08/2022).	Await outcome of letter.
13.	58 Cheap Street		WBC confirmed that work has been carried out (02/08/2022).	Remove from list?
14.	88 West Street		Submitted to the WBC Planning Enforcement team. Followed up on 15/07/2022.	Await response.

West Berkshire Council Consultation Station Road, Newbury - Prohibition of Motor Vehicles (Experimental Order)

Consultation dates

Start date: 22/08/2022

End date: 22/02/2023

Results due: 01/01/2024

What is being proposed

Station Road is already closed to motor vehicles and has been since the pandemic to encourage active travel. It is now time to determine whether this restriction should be made permanent, make any minor amendments, or revert it back to a one-way road. The restriction is in place between its junctions with Bartholomew St and Link Road with no vehicular access to any properties or land within its restricted length.

A <u>Plan of Restriction - Station Road, Newbury - Prohibition of Motor Vehicles</u>
(Experimental Order) [274.76KB] is available to view as well as the <u>Sealed Order - Station Road, Newbury - Prohibition of Motor Vehicles (Experimental Order)</u>
[63.65KB] – both of these document can be found following this cover document.

The restriction came into force on Monday 22 August 2022 through some minor signage amendments and additions. Vehicular access is permitted to the relevant people for the following reasons only:

- to remove obstructions from the highway
- to maintain, improve or reconstruct the carriageway or adjacent land or property
- to lay, alter, maintain remove any utility apparatus
- access for emergency vehicles

How to take part

If any member of the public would like to comment on the scheme, please complete the <u>Station Road Comment Form [235KB]</u> and return it to the Traffic and Road Safety Team via their email <u>trafficandroadsafety@westberks.gov.uk</u> or by letter to:

Council Offices Market Street Newbury United Kingdom RG14 5LD

The deadline for comments is on Wednesday 22 February 2023.

The link to the consultation can be found on the WBC website here: https://www.westberks.gov.uk/StationRoadETRO

What happens next

All comments and objections we receive will be considered, and a decision made by <u>Individual Executive Member decision</u> in April 2023, as to whether the restriction will be made permanent or not by January 2024.

WEST BERKSHIRE DISTRICT COUNCIL

(LAWRENCES LANE, THATCHAM/COLD ASH, DEADMANS LANE, THEALE AND STATION ROAD, NEWBURY)

(PROHIBITION OF MOTOR VEHICLES (EXPERIMENTAL)) ORDER 2022

WEST BERKSHIRE DISTRICT COUNCIL in exercise of its powers under Sections 9 of and to the Road Traffic Regulation Act 1984 ("the Act") and of all other enabling powers and after consultation with the Chief Officer of Police in accordance with Part III of Schedule 9 to the Act hereby makes the following order:-

- 1. This Order shall come into operation on the 1st day of July 2022 and may be cited as the WEST BERKSHIRE DISTRICT COUNCIL (LAWRENCES LANE, THATCHAM/COLD ASH, DEADMANS LANE, THEALE AND STATION ROAD, NEWBURY (PROHIBITION OF MOTOR VEHICLES (EXPERIMENTAL)) ORDER 2022
- Save as provided in Article 3 no person shall cause or permit any motor vehicle to proceed in the road specified in the Schedule to this Order
- 3. Nothing in Article 2 of this Order shall apply so as to prevent any person from causing or permitting any motor vehicle to proceed in the road specified in the Article if the said vehicle is being used:
 - a. by the Owner or Occupiers of the land adjoining the said road in connection with the use of such land or any person authorised by them for such purpose
 - b. in conjunction with any of the following operations, namely
 - i the removal of any obstruction to traffic in the said road;
 - ii the maintenance, improvement or reconstruction of the said road;
 - the laying erection alteration or repair in, or in land adjacent to, the said road of any sewer or of any main, pipe or apparatus for the supply of gas, water or electricity or of any telecommunication system as defined in the Telecommunications Act 1984
 - c. for police, fire brigade and ambulance purposes
 - d. the use of a Pedal Cycle which is not motorised

I CERTIFY THIS TO BE A TRUE CORY OF THE ORIGINAL

Solicitor

HASI Barkshire District Council

Market Street, Newbury

THE SCHEDULE

IN THE PARISH OF THATCHAM AND COLD ASH

THAT OT AM AND COLD ASH	
Lawrence's Lane, Cold Ash/Thatcham	Between the south side of access to Park Farm and a point approx. 200metres north of Lawrence's Lane (cul de sac)

IN THE PARISH OF THEALE

Deadmans Lane, Theale	Between its junction with Englefield Road and a point approx. 30metres north of its junction with Spring Gardens

IN THE TOWN OF NEWBURY

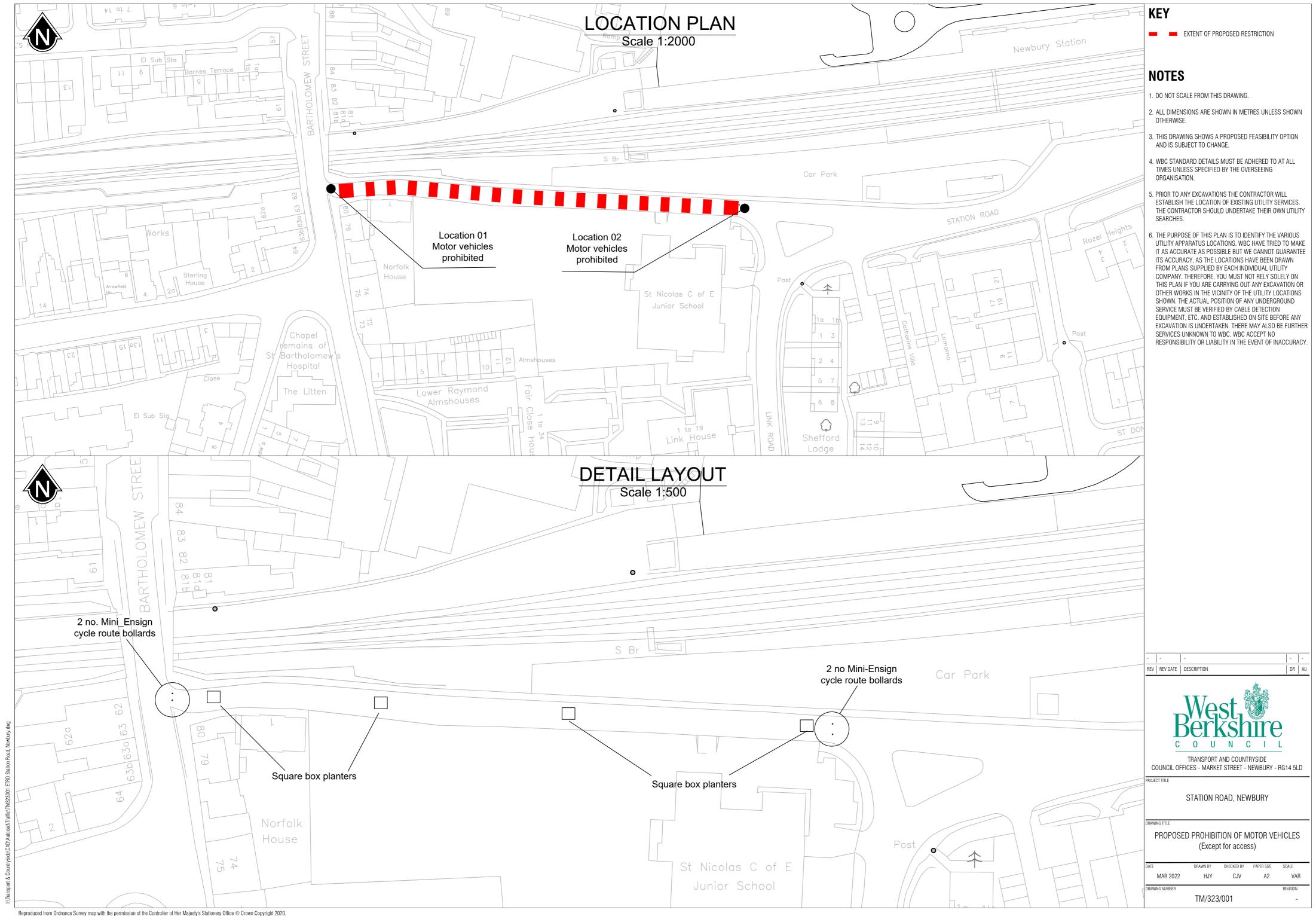
Station Road, Newbury	
Station Hoda, Newbolly	Between its junctions with Bartholomew Street and
	Link Road

THE COMMON SEAL of WEST BERKSHIRE DISTRICT COUNCIL hereunto affixed on the

coth day of Ounc 2022 is authenticated by:

Authorised Signatory





Minutes of a meeting of Newbury's Neighbourhood Development Plan (NDP) Steering Group Held via Zoom 24/08/2022 at 7:00pm/19:00

Present:

Newbury's NDP Steering Group:

- A) Newbury Town Council (NTC): Councillors Nigel Foot (Chairperson), David Marsh, Vaughan Miller (Joint Project Manager), and Gary Norman
- B) Members of the public: Ian Blake, John Brownell, Anthony Pick, and Kim Whysall-Hammond (Joint Project Manager)

Other Attendees:

Jeremy Flawn (Bluestone Planning) and Darius Zarazel (NDP Secretary and Democratic Services Officer, Newbury Town Council)

71. Apologies

Apologies received from Councillor Marth Vickers and Louise Sturgess.

Councillor Martin Colston and Paul Millard were absent.

John Brownell joined the meeting at 7:25pm/19:25. Councillor Gary Norman joined the meeting at 7:34/19:34.

72. Declarations of Interest

There were none.

73. Minutes

Proposed: Anthony Pick

Seconded: Councillor Vaughan Miller

Resolved: That the minutes of the meeting of the NDP Steering Group, held on

20/07/2022, be approved.

74. NDP Questionnaires

74.1 The Steering Group received feedback from Mr Jeremy Flawn (Bluestone Planning) on the NDP Questionnaires. Overall, Mr Flawn agreed with the minutes of the last meeting and the points made. In addition, he believes that the questionnaire is generally fit for purpose.

Superficially, on the full questionnaire, Mr Flawn made a series of suggestions that were then discussed by the Steering Group members:

- 1) Would be better to put the section heading in the questionnaire
- 2) Numbers for the questions would also help
- 3) Could add an open box for 'other' for some questions, such as for questions like 'What do you like about living in Newbury?
- 4) Could remove reference to parking from the 'Community Facilities' section and leave them in the 'Transport & Access' section
- 5) There are lots of questions about sports and recreation and they are asked in different ways. Every question should be phrased in the same way so as to avoid the perception of bias.

 Specifically, some questions about Rugby club are statements so rephrasing them to saying, 'does it need more/less' or 'do you think the facilities are adequate' would avoid leading questions.
- 6) On types of housing, some reorganising of the categories might be helpful. Several types of affordable housing are presented separately but could be combined or alternatively, a category could be shared ownership.
- 7) Some questions could be deleted due to potential repetition. For example, 'Development should be in keeping with the character, design, and materials of surrounding buildings' and 'Development using good, contemporary design that is in keeping with existing buildings should be supported'. Keep one of the two, combine them, or add comments section.
- 8) Question in Heritage section about 'Development should aim to not add any carbon dioxide to the atmosphere' could be moved to the renewable section or removed.
- 9) Having a question about important views is necessary, however it was recommended to add a comment box to ask what views people find important rather than agree/disagree. In addition, a similar question about green spaces could be included.
- 10)On the 'non-designated heritage assets' question, it was recommended to change the question into plain English. One potential option raised by the Steering Group was as 'Are there any properties, open areas, or green spaces in Newbury that can be identified for their Heritage value'.
- 11) There are two questions about leisure facilities in Newbury, combine these into one.
- 12) Regarding the question about 'Major refurbishments of existing buildings should go above and beyond current minimum building standards' in the Sustainability & Climate Change Section, it was

- agreed that this needed to be explained or simplified as people might not understand what they are being asked.
- 13) There is a missing sentence on the online questionnaire at the beginning of the 'Biodiversity & Wildlife' Section that says: 'Thinking about biodiversity' and wildlife in Newbury, how important are the following to you? (Please answer all)'.
- 14) There is potential duplication of question in the 'Economy & Enterprise' section over co-working spaces. There are 6 questions could be condensed into 1 or 2. Some questions are best responded to with a yes or no, not the opinion-based options presented. The first question could be 'Do you use co-working spaces' and the second 'Would you use co-working spaces if they were available in my local area' and then an open question box for 'Any other comments on co-working space'.
- 15)On the question 'There is a need for high quality office space in Newbury', this is also about demand as well as supply. This question could be removed or amended to be a question about encouraging more businesses into the town or a comment box about 'how should we encourage business into Newbury'.
- 16) The two conversion of office space questions could be condensed into one.
- 17) There are two questions about Newbury being a 'great place for businesses'. Members mentioned that this is not how people think. It was agreed to change the wording to 'attractive' or 'good' place instead. A potential replacement question was raised as 'Should Newbury be attractive to businesses' or 'What improvements can be made to make Newbury attract more business' as an open question.
- 18) There is a question about the Newbury Market in the middle of a series of business questions and it was agreed to move this question to the top of the 'Economy & Enterprise' section.

Finally, Mr Flawn confirmed to the Steering Group that he believe that the questionnaire does reflect the Vision and Objectives.

The Steering Group agreed that respondents should be able to submit a partially completed online form. This could also be made clear to people before starting the questionnaire.

In addition, the 'About You' section was also agreed to be moved so it would be the last section.

Finally, an option to fill out or skip sections based on an initial question for each section was also agreed to be included.

74.2 The Steering Group agreed to confirm the final Questionnaires at the next meeting once the corrections have been made.

75. Initial NDP Consultation

75.1 The Steering Group then asked Mr Flawn about what consultation methods could be used in the initial public consultation.

Mr Flawn said the consultation methods used was up to the Steering Group but that he would provide a helpful document from Locality about consultations and public engagement.

At this stage, Steering Groups publish the questionnaire and try to reach as many people as possible through the normal outlets – social media, print news, local news, etc. Some groups choose to hold face to face events, or informal displays such as drop in events, but some choose not to.

An informal drop in event was considered as a medium between nothing and formal events. A pile of physical questionnaires could also be provided for these events. There needs to be evidence that the Steering Group tried to reach broad elements of the Newbury community including the young, businesses, and community groups.

In terms of response rate, Mr Flawn said he would not be disappointed with 10-15% but went on to emphasise that these questionnaires are more about trends and issues raised by the public, rather than lots of responses.

Mr Flawn informed the Steering Group that the normal timeframe for this type of questionnaire would be about 4 - 6 weeks. The higher end of this timeframe was recommended for the Newbury NDP initial public consultation.

75.2 The next steps in launching the initial NDP consultation was agreed to be decided at the next meeting alongside the finalising of the questionnaires.

76. Forward Work Programme

The tasks to be completed by the next meeting were agreed to be:

- DSO to make amendments to the Questionnaires.
- Mr Flawn to forward notes and Locality document to DSO for circulation.

77. To fix the date of the next meeting

The next meeting was agreed to be held on 20/09/2022 at 7:00pm/19:00 via Zoom.

There being no other business, the Chairperson declared the meeting closed at 20:36 hrs.



Newbury Town Council

Forward Work Programme for Planning and Highways Committee: 12th of September 2022.

Standing Items on each (ordinary meeting) agenda:

- 1. Apologies
- 2. Declarations of Interests and Dispensations
- 3.1 Approval of Minutes of previous meeting
- 3.2 Officers report on actions from previous meeting
- 4. Questions/Petitions from members of the Public
- 5. Questions/Petitions from Members of the Council
- 6. Schedule of Planning Applications
- 7. Schedule of Prior Approval Applications (if any)
- 8. Schedule of Licensing Applications (if any)
- 9. Schedule of Appeal Notifications (if any)
- 10. Schedule of Appeal Decisions (if any)
- 11. Neighbourhood Development Plan Update (if any)
- 12. The Western Area Planning Committee Update

To be confirmed	Follow-up discussion on footpath recommendations.
	Paths that have Cycle ban signs to be reviewed.
	Consider additional signage to countryside paths and open space within the parish of Newbury or immediately adjacent to it.
	Property of the Essex Wynter Trust at Argyle Road, Newbury.
TBD	Presentation: WBC about the licencing issues around the Draft Hackney Carriage and Private Hire Licensing Policy 2022-2027, and also ways to encourage green business opportunities.
June/September/December/March	Updates on Section 215 of the Town and Country Planning Acts.
(Quarterly)	Updates on ongoing items.
Each November	Review of KPI's for Planning and Highways Committee
	Send Budget and Strategy proposals to RFO